ATTACHMENT A

The purpose of this attachment is to show that there is a long history of data being placed in the record at the Commission by rural carrier advocates with respect to the issue of what is the financial impact of changes to universal service support levels on individual carriers.

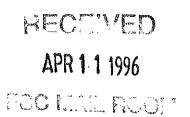
We have included small portions of GVNW data filings that are illustrative of our filings dating back to the time period surrounding the Telecommunications Act of 1996. For a party to state that the Commission has not had a chance to review such data is simply not true, as we have been submitting this type of data for the last 15 years.

TAB 1 – GVNW Inc./Management filing in CC Docket No. 96-45 in April, 1996

TAB 2 – GVNW Inc./Management filing in CC Docket No. 80-286 in December, 1997. The redacted portion of this submission shows a price out for 69 companies of what the impact on a per line per month basis would have been of shifting support to the state jurisdiction.

TAB 3 - GVNW Inc./Management filing in CC Docket No. 96-45 Report to Congress in February, 1998.

TAB 1-GVNW Inc./Management filing in CC Docket No. 96-45 in April, 1996



Before the **Federal Communications Commission** Washington, D.C. 20554

In the Matter of

	In the Matter of	
	Federal-State Joint Board on) CC Docket 96-45 Universal Service)	
- 1	COMMENTS OF GVNW INC./MANAGEMENT	
2	GVNW Inc./Management (GVNW) respectfully submits its comments in th	ıe
3	above -referenced proceeding. GVNW is a consulting firm providing services to lo	cal
4	exchange carriers nationwide. Our client companies have been, and continue to be,	, the
5	sole providers of quality and affordable universal service for many rural areas in thi	İs
6	country.	
7	The Telecommunications Act of 1996 reaffirms the need for Universal Serv	ice a
8	just, reasonable, and affordable rates to consumers in all regions while outlining po	licies
9	that strongly promote competition for local services. It can be expected that change	s wil
10	need to be made in Universal Service mechanisms in those areas of the country who	ere
11	local competition is introduced and there are multiple "eligible telecommunications	·
12	carriers," GVNW believes that with regard to the service areas of "rural telephone	
13	companies", as defined in the Act, this congressional mandate can be accomplished	with
14	minimal changes to the current jurisdictional separations rules. We believe that wit	h

SUMMARY OF INTERSTATE LOOP COST RECOVERY

PURPOSE

Illustrate the interstate loop cost recovery under proposed change in rules. The new plan phases out the Carrier Common Line Charges and the Long Term support payments, with an increase in the End User Common Line charges and the residual interstate recovery comming from the Universal Service Fund.

DESCRIPTION

Interstate loop costs are recovered from four sources as follows:

Carrier Common Line Charges - Phased out in new plan.

Universal Service Fund - The universal service fund is designed to recover the interstate expense adjustment, the residual common line requirement in excess of the End User Common Line Access charge (EUCL). (Note, this fund will also include the switch support resulting from DEM weighting for the rural exhange carriers. This portion is not being illustrated in this loop cost analysis.)

Long Term Support - Phased out under new plan.

End User Common Line - This is the monthly charge on end users for access to the interstate network. This is often referred to as the EUCL (End User Common Line charge) or the SLC (Subscriber Line Charge).

SOURCE OF DATA

The data in this appendices is from the information filed by GVNW in October 1994 in response to the Commissions Notice of Inquiry in Docket 80-286 (ref. FCC 94-199). The data is from the 1993 study period.

Analysis - Summary of Interstate Loop Cost Recovery (Based on 1993 data)
Assuming the transitioning of CCL and LTS to explicit support and Increasing

		Assuming the transitioning of CCL an				UCL.	Amount I	Per Loop Pe	er Month
		9	•	, ,	End User	Total		End User	Total
			Msg		Com. Ln.	Interstate		Com, Ln.	Interstate
	NECA#	COMPANY	Loops	Support	Rev.*	Loop Cost	Support	Rev.	Loop Cost
1	200259	Hardy Telephone Company	2,310	1,202,909	152,460	1,355,369	43.39	5.50	48.89
2	270429	East Ascension Tel. Co	25,694	2,705,757	1,695,804	4,401,561	8.78	5.50	14.28
3	330937	Price County Telephone Company	3,955	505,179	261,030	766,209	10.64	5.50	16.14
4	330941	Rib Lake Telephone Company	1,139	124,559	75,174	199,733	9.11	5.50	14.61
5	340984	Cass County Telephone Company	2,751	103,123	181,566	284,689	3.12	5.50	8.62
6	341004	El Paso Telephone Company	1,716	34,690	113,256	147,946	1.68	5.50	7.18
7	341009	C-R Telephone Company	895	157,490	59,070	216,560	14.66	5.50	20.16
8	341023	Gridley Telephone Company	1,207	57,003	79,662	136,665	3.94	5.50	9.44
9	341032	Home Telephone Company	810	91,168	53,460	144,628	9.38	5,50	14.88
10	341045	Leaf River Telephone Company	588	88,500	38,808	127,308	12.54	5.50	18.04
11	341049	Madison Telephone Company	1,392	106,898	91,872	198,770	6.40	5.50	11.90
12	341058	Montrose Mutual Telephone Company	1,395	56,941	92,070	149,011	3.40	5.50	8.90
13	341060	Moultrie Independent Telephone	660	136,760	43,560	180,320	17.27	5.50	22.77
14	351105	Ayshire Farmers Mutual	391	5,055	25,806	30,861	1.08	5.50	6.58
15	351316	United Farmers	571	66,210	37,686	103,896	9.66	5.50	15.16
16	351327	Weeb-Dickens	436	10,125	28,776	38,901	1.94	5.50	7.44
17	351888	Grand River, Iowa	5,750	119,223	379,500	498,723	1.73	5.50	7.23
18	381637	West River Telecommunications	9,171	166,660	605,286	771,946	1.51	5.50	7.01
19	411829	S & A Telephone Company	828	157,337	54,648	211,985	15.84	5.50	21.34
20	421865	Citizens	3,725	367,343	245,850	613,193	8.22	5.50	13.72
21	421888	Grand River, Mo.	13,017	697,555	859,122	1,556,677	4.47	5.50	9.97
22	421901	Kingdom Telephone Co	3,669	658,192	242,154	900,346	14.95	5.50	20.45
23	442066	Dell Telephone Cooperative (TX)	552	1,609,008	36,432	1,645,440	242.91	5.50	248.41
24	462187	El Paso County Telephone Company	1,909	306,508	125,994	432,502	13.38	5.50	18.88
25	462188	Farmers Telephone Company	322	177,008	21,252	198,260	45.81	5.50	51.31
26	462196	Peetz Cooperative Telephone	190	31,851	12,540	44,391	13.97	5.50	19.47
27		Rico Telephone Company	107	23,456	7,062	30,518	18.27	5.50	23.77
28	462202	Roggen Telephone Coop.	225	140,524	14,850	155,374	52.05	5.50	57.55
29	462207	Strasburg Telephone Company	919	33,880	60,654	94,534	3.07	5.50	8.57
30		Albion Telephone Company	913	547,788	60,258	608,046	50.00	5.50	55.50
31		Cambridge Telephone Company	805	309,975	53,130	363,105	32.09	5.50	37.59
32		Custer Telephone Cooperative	1,479	22,838	97,614	120,452	1.29	5.50	6.79

^{*}EUCL Rev. = lower of \$5.50 per loop Per Mo. or I/S Lp. Req. /Lp/12 Mo.

Analysis - Summary of Interstate Loop Cost Recovery (Based on 1993 data)

Assuming the transitioning of CCL and LTS to explicit support and increasing EUCL.

		Assuming the transitioning of CCL and	I LTS to explici	t support and ir	ncreasing Et	JCL.	<u>Amount I</u>	Per Loop Pe	<u>er Month</u>
					End User	Total		End User	Total
			Msg		Com. Ln.	Interstate		Com. Ln.	Interstate
1	NECA#	COMPANY	Loops	Support	Rev.*	Loop Cost	Support	Rev.	Loop Cost
33	472226	Midvale Telephone Exchange, id.	356	282,807	23,496	306,303	66.20	5.50	71.70
34	472230	Potlatch Telephone Company	912	252,822	60,192	313,014	23.10	5.50	28.60
35	.472232	Rockland Telephone Company	312	280,749	20,592	301,341	74.99	5.50	80.49
36	472233	Rural Telephone Company	388	230,594	25,608	256,202	49.53	5 <i>.</i> 50	55.03
37	472234	Troy Telephone Company	781	52,888	51,546	104,434	5.64	5.50	11.14
38	482242	Interbel Telephone Company	1,159	621,093	76,494	697,587	44.66	5.50	50.16
39	482244	Lincoln Telephone Company	868	21,030	57,288	78,318	2.02	5.50	7.52
40	482251	Range (Montana)	3,093	1,311,780	204,138	1,515,918	35.34	5.50	40.84
41	482254	Southern Montana Telephone Company	778	372,627	51,348	423,975	39.91	5.50	45.41
42		Blackfoot Telephone Cooperative	5,958	1,338,632	393,228	1,731,860	18.72	5.50	24.22
43	482257	Triangle	8,422	1,143,344	555,852	1,699,196	11.31	5.50	16.81
44	492066	Dell Telephone Cooperative (NM)	305	400,551	20,130	420,681	109.44	5.50	114.94
45		Baca Valley Telephone	635	569,379	41,910	611,289	74.72	5.50	80.22
46	492263	La Jicarita Rural Telephone Co	1,534	355,042	101,244	456,286	19.29	5.50	24.79
47	492272	Roosevelt County Telephone	1,586	767,749	104,676	872,425	40.34	5.50	45.84
48	502277	Central Utah	999	350,159	65,934	416,093	29.21	5.50	34.71
49	502278	Emery Telephone Company	3,637	134,397	240,042	374,439	3.08	5.50	8.58
50	502286	South Central Utah Telephone	3,120	258,069	205,920	463,989	6.89	5.50	12.39
51	502287	Uintah Basin	2,454	1,200,113	161,964	1,362,077	40.75	5.50	46.25
52	512251	Range (Wyoming)	1,485	498,155	98,010	596,165	27.95	5.50	33.45
53	512289	Chugwater Telephone	257	28,831	16,962	45,793	9.35	5.50	14.85
54		Dubois Telephone Exchange	1,801	949,093	118,866	1,067,959	43.92	5.50	49.42
55		Tri County Telephone	954	212,933	62,964	275,897	18.60	5.50	24.10
56		Asotin Telephone Company (Wa)	1,031	264,391	68,046	332,437	21.37	5.50	26.87
57		Ellensburg Telephone Company	17,421	16,874	1,149,786	1,166,660	0.08	5.50	5.58
58	522451	Western Wahkiakum County Telephone	902	626,017	59,532	685,549	57.84	5.50	63.34
59	522453	Yelm Telephone Company	7,906	172,593	521,796	694,389	1.82	5.50	7.32
60	532226	Midvale Telephone Exchange, Or.	209	155,279	13,794	169,073	61.91	5.50	67.41
61	532359	Beaver Creek Cooperative	3,793	. 312,268	250,338	562,606	6.86	5.50	12.36
62	532362	Canby Telephone Association	8,466	9,079	558,756	567,835	0.09	5.50	5.59
63		Clear Creek Mutual Telephone	3,172	468,224	209,352	677,576	12.30	5.50	
64	532364	Colton Telephone Company	1,074	249,151	70,884	320,035	19.33	5.50	24.83

^{*}EUCL Rev. = lower of \$5.50 per loop Per Mo. or I/S Lp. Req. /Lp/12 Mo.

Analysis - Summary of Interstate Loop Cost Recovery (Based on 1993 data)

Assuming the transitioning of CCL and LTS to explicit support and Increasing EUCL

		Assuming the transitioning of CCL an				UCL.	Amount F	Per Loop Pe	er Month
					End User	Total		End User	Total
			Msg		Com. Ln.	Interstate		Com. Ln.	Interstate
١	NECA#	COMPANY	Loops	Support	Rev.*	Loop Cost	Support	Rev.	Loop Cost
65	532369	Eagle Telephone	402	80,540	26,532	107,072	16.70	5.50	22.20
66	532371	Cascade Utilities	8,286	133,733	546,876	680,609	1.34	5.50	6.84
67	532376	Helix Telehone	242	156,082	15,972	172,054	53,75	5.50	59.25
68	532377	Home Telephone Company	627	145,572	41,382	186,954	19.35	5.50	24.85
69	532378	Trans-Cascades Telephone Company	127	192,678	8,382	201,060	126.43	5.50	131.93
70	532383	Molalla Telephone Company	4,794	1,113,604	316,404	1,430,008	19.36	5.50	24.86
71	532384	Monitor Cooperative	625	86,856	41,250	128,106	11.58	5.50	17.08
72	532387	Nehalem Telephone & Telegraph	2,400	0	148,365	148,365	0.00	5.15	5.15
73	532388	North State Telephone	462	31,643	30,492	62,135	5.71	5.50	11.21
74	532389	Oregon Telephone	1,655	127,202	109,230	236,432	6.40	5.50	11.90
75	532390	Oregon-Idaho Utilities	537	627,545	35,442	662,987	97.38	5.50	102.88
76	532392	Pine Telephone	715	244,589	47,190	291,779	28.51	5.50	34.01
77	532393	Pioneer Telephone Cooperative	11,845	115,465	781,770	897,235	0.81	5.50	6.31
78	532397	Scio Mutual Telephone	1,541	103,233	101,706	204,939	5.58	5.50	11.08
79	532404	Asotin Telephone Company (Or)	107	171,210	7,062	178,272	133.34	5.50	138.84
80	542332	The Ponderosa Telephone Company	7,018	3,648,328	463,188	4,111,516	43.32	5.50	48.82
81	542339	Siskiyou Telephone Company	4,063	1,682,531	268,158	1,950,689	34.51	5.50	40.01
82	552233	Rural Telephone Company	493	353,609	32,538	386,147	59.77	5.50	65.27
83	552349	Churchill County Telephone	9,254	1,354,942	610,764	1,965,706	12.20	5.50	17.70
84	552351	Lincoln County Telephone System	1,857	77,859	122,562	200,421	3.49	5.50	8.99
85	552356	Rio Virgin Telephone Company	2,004	69,791	132,264	202,055	2.90	5.50	8.40
86	613001	Arctic Slope Telephone	1,692	1,023,924	111,672	1,135,596	50.43	5.50	55.93
87	613003	Bristol Bay Telephone Cooperative	1,464	529,264	96,624	625,888	30.13	5.50	35.63
88	613004	Bush-Tell, Inc	684	357,029	45,144	402,173	43.50	5.50	49.00
89	613006	Copper Valley Telephone Cooperative	4,189	1,297,455	276,474	1,573,929	25.81	5.50	31.31
90	613007	Cordova Telephone Cooperative	1,531	279,453	101,046	380,499	15.21	5.50	20.71
91	613011	Interior Telephone	3,789	1,772,610	250,074	2,022,684	38.99	5.50	44.49
92	613013	Ketchikan Public Utilities	8,709	1,195,369	574,794	1,770,163	11.44	5.50	16.94
93	613016	Mukluk Telephone	798	741,230	52,668	793,898	77.40	5.50	82.90
94		Nushagak Telephone Cooperative	1,725	447,152	113,850	·	21.60	5.50	27.10
95		Otz Telephone Cooperative	2,273	252,665	150,018	402,683	9.26	5.50	14.76
96		United Utilities	4,006	2,180,471	264,396	2,444,867	45.36	5.50	50.86

^{*}EUCL Rev. = lower of \$5.50 per loop Per Mo. or I/S Lp. Req. /Lp/12 Mo.

		•	Loop Cost Recovery (Based on 1993 data) CCL and LTS to explicit support and Increasing EUCL.			<u>Amount</u>	Per Loop P	er Month	
١	NECA#	COMPANY	Msg Loops	Support	End User Com. Ln. Rev.*	Total Interstate Loop Cost	Support	End User Com. Ln. Rev.	Total Interstate Loop Cost
97	613025	Yukon Telephone Company	372	186,650	24,552	211,202	41.81	5.50	47.31
			265.545	45.508.510	17.515.935	63.024.445	14.28	5.50	19.78

TAB 2 – GVNW Inc./Management filing in CC Docket No. 80-286 in December, 1997. The redacted portion of this submission shows a price out for 69 companies of what the impact on a per line per month basis would have been of shifting support to the state jurisdiction.



December 8, 1997

Magalie Roman Salas Secretary Federal Communications Commission Washington, DC 20554

Dear Ms. Salas:

Enclosed are the original and eleven copies of the comments of GVNW Inc./Management in response to the Commission's Public Notice in CC Docket 80-286 (Reference FCC No. 97-354) released October 7, 1997.

Also enclosed is one copy of our comments to be stamped and returned in the enclosed self addressed stamped envelope.

Any questions regarding this filing may be directed to me at (503) 624-7075.

Sincerely,

Juffy H Smith In Kenneth T. Burchett

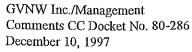
Vice President

cc: Connie Chapman (Paper Copy and Diskette)
Common Carrier Bureau
Accounting and Audits Division
2000 L Street N.W
Suite 200 M
Washington D.C. 20554

Service List

International Transcription Service 1231 20th Street N.W. Washington, DC 20036

Encl.



starting in 1999 (See Part 36.601(c)). Further cause for concern is the requests for comment in this NPRM regarding dropping the 25% loop cost allocation to interstate (Paragraph 92). We ask the Joint Board to resist any attempts to shift the supported costs that are currently assigned to interstate to the state jurisdiction. The shift of costs to the state jurisdiction would put an unreasonable burden on the customer base of these small rural companies. Below we have included a priceout which illustrates the per month shift in cost to the state jurisdiction that would occur if the interstate costs associated with the three mechanisms (Switch support, LTS, and High Cost Loop support) were shifted to the state. (A more detailed analysis of the data supporting the numbers below are included in Exhibit E to these Comments.) As can be seen in the table below, the impact on certain small LECs customers could be extreme.

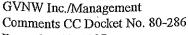
		Costs That Will Shift to State if the Support is Removed from the Separations Process		Support Per Line Per
			Total	Month
	NECA		Interstate	Shifted to
	Code	Company Name	Support	State
1	200529	Hardy Telephone Company	\$1,429,529	\$46.81
2	330937	Price County Telephone Co.	\$480,590	\$9.14
3	341003	Egyptian Telephone Cooperative	\$681,491	\$20.10
4	341026	Harrisonville Telephone Company	\$1,131,472	\$22.97
5	341032	Home Telephone Company	\$1,239,139	\$6.17
6	341045	Leaf River Telephone Company	\$926,868	\$87.28
7	341058	Montrose Mutual Telephone Company	\$287,422	\$39.01
8	341093	Yates City Telephone Company	\$184,891	\$10.10
9	341825	Shawnee Telephone Company	\$398,371	\$59.60
10		Ayrshire Telephone Company	\$109,084	\$25.11
11		Grand River (la)	\$373,497	\$5.39
12	381637	West River Telecommunications	\$1,010,677	\$4.71
13	421065	Citizens	\$863,109	\$18.40
14		Grand River(Mo)	\$5,513,537	\$34.16
15	421901	Kingdom Telephone Co	\$4,116,018	\$77. 44 /
16	442066	Dell Telephone Coop. (Tx)	\$1,884,224	\$250,83
17	452226	Midvale Telephone Exch-Az	\$334,800	\$58.13
18	462187	El Paso County Telephone Company	\$218,703	\$6.07
19	462188	Farmers Telephone Company	\$413,001	\$90.10
20	462196	Peetz Cooperative Telephone Co.	\$208,371	\$85.54
21	472213	Albion Telephone Company	\$974,832	\$80.59
22	472215	Cambridge Telephone Company	\$604,024	\$50.95

GVNW Inc./Management
Comments CC Docket No. 80-286
December 10, 1997
Costs That Will Shift to State if the Support is

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December 10, 1997 Costs That Will Shift to State if the Support is Support Per							
		Support Per					
		Removed from the Separations Process		Line Per			
			Total	Month			
	NECA		Interstate	Shifted to			
	Code	Company Name	Support	State			
		• •					
23	472226	Midvale Telephone Exch (ld)	\$626,027	\$110.29			
		Rockland Telephone Company	\$474,103	\$31.43			
25		Rural Telephone Co	\$413,013	\$76.83			
		Blackfoot Telephone Cooperative	\$1,903,985	\$22.94			
27	482242		\$1,631,609	\$93.51			
28		Lincoln Telephone Company	\$106,556	\$9.10			
29		Nemont Telephone Coop.	\$3,897,365	\$24.22			
30		Range Telephone Coop	\$2,005,939	\$30.24			
31		Southern Montana	\$671,595	\$60.70			
		Triangle Telephone Cooperative	\$1,285,446	\$11.07			
		Clark Fork Telecommunications	\$2,755,786	\$31.95			
		Central Montana Communications	\$2,224,540	\$24.76			
		Dell Telephone Coop. (Nm)	\$880,443	\$217.07			
36		Baca Valley Telephone	\$640,155	\$87.60			
37		Tularosa Basin Telephone	\$717,693	\$15.03			
			\$1,092,334	\$43.14			
		Roosevelt County Telephone	\$300,593	\$17.28			
		Central Utah Telephone Co	-	·			
		Range Wyoming	\$3,835,427	\$22.03			
41		Chugwater Telephone Company	\$125,986	\$40.38			
		Dubois Telephone Exchange	\$1,247,241	\$53.47			
		Midvale Telephone Exch-Or	\$187,659	\$68.59			
		Beaver Creek Telephone Company	\$597,265	\$11.80			
		Canby Telephone Assn.	\$625,143	\$5.29			
		Clear Creek Mutual Telephone Compan	\$795,334	\$18.44			
47		Colton Telephone Company	\$447,518	\$31.60			
		Eagle Telephone System, Inc.	\$370,243	\$76.75			
		Cascade Utilities	\$705,090	\$6.67			
		Helix Telephone Company	\$292,659	\$87.41			
		Trans-Cascades	\$198,931	\$109.06			
		Molalla Telephone Company	\$1,128,642	\$17.02			
		Monitor Cooperative Telephone Compa	\$328,559	\$40.44			
		Nehalem Telephone And Telegraph	\$256,976	\$7.60			
		North-State Telephone Company	\$114,248	\$18.78			
		Oregon Telephone Corporation	\$323,702	\$15.38			
		Oregon-Idaho Utilities, Inc.	\$1,677,323	\$201.41			
58	532392	Pine Telephone System, Inc.	\$838,427	\$95.19			
59	532393	Pioneer Telephone Cooperative	\$1,051,807	\$6.42			
60	532397	Scio Mutual Telephone Association	\$448,524	\$21.08			
61	542339	Siskiyou Telephone	\$2,896,752	\$56.13			
62	552233	Rural Telephone Company	\$550,982	\$63.16			
63	552349	Churchill County	\$2,317,332	\$82.60			
		Lincoln County Telephone	\$327,436	\$13.01			
		Rio Virgin Telephone Co.	\$191,292	\$3.43			
		Arctic Slope Telephone Cooperative	\$1,731,006	\$71.84			
		Bristol Bay Telephone Cooperative I	\$765,598	\$34.26			
		Otz Telephone Cooperative	\$976,087	\$28.26			
		Yukon Telephone Company	\$493,115	\$79.33			
-			•				



December 10, 1997

Costs That Will Shift to State if the Support is Removed from the Separations Process

NECA

Code Company Name

Total

Support Per
Line Per
Total Month
Interstate Shifted to
Support State

\$70,857,136

\$24.02

The FCC concept of using the support to further reduce interstate access costs becomes unreasonable relative to its universal service objectives when applied to the small rural companies if the costs are not also assigned to the interstate jurisdiction. The following is a priceout of the impact of using the support to further reduce interstate access rates after the supported cost has been removed from the separations process. (A more complete analyses of the data supporting this priceout is included in Exhibits F and G to these comments.)

		Impact of Using Forward Looking Economic			Costs to be
		Cost (FLEC) Support to offset Interstate	Remaining	Estimated	Recovered
	NIE O A	Access Revenue Requirement	•		Access &
	NECA	0	Interstate	Interstate	
	Code	Company Name	Requirement	FLEC Suport	B&C
1	200529	Hardy Telephone Company	\$521,108	\$526,849	(\$5,741)
2	330937	Price County Telephone Co.	\$576,950	\$311,235	\$265,715
3	341003	Egyptian Telephone Cooperative	\$683,312	\$586,067	\$97,245
4		Harrisonville Telephone Company	\$3,323,831	\$2,950,856	\$372,975
5	341032	Home Telephone Company	(\$346,248)	\$0	(\$346,248)
6	341045	Leaf River Telephone Company	\$47,813	\$284,999	(\$237,186)
7	341058	Montrose Mutual Telephone Company	\$162,567	\$280,892	(\$118,325)
8	341093	Yates City Telephone Company	\$106,172	\$12,232	\$93,940
9	341825	Shawnee Telephone Company	\$885,109	\$896,637	(\$11,528)
10	351105	Ayrshire Telephone Company	\$86,786	\$102,952	(\$16,166)
11	351888	Grand River (la)	\$909,395	\$478,692	\$430,703
12	381637	West River Telecommunications	\$400,658	\$0	\$400,658
13	421065	Citizens	\$577,709	\$476,905	\$100,804
14	421888	Grand River(Mo)	\$2,137,427	\$1,496,680	\$640,747
15	421901	Kingdom Telephone Co	(\$719,557)	\$757,844	(\$1,477,401)
16	442066	Dell Telephone Coop. (Tx)	\$910,284	\$925,369	(\$15,085)
17	452226	Midvale Telephone Exch-Az	\$147,154	\$197,222	(\$50,068)
18	462187	El Paso County Telephone Company	\$423,878	\$156,943	\$266,936
19	462188	Farmers Telephone Company	\$89,518	\$111,667	(\$22,149)

TAB 3 - GVNW Inc./Management filing in CC Docket No. 96-45 Report to Congress in February, 1998.





.February 6, 1998

Magalie Roman Salas Secretary Federal Communications Commission 1919 M Street, NW Room 222 Washington, DC 20554

Dear Ms. Salas:

Enclosed are the original and four copies of the reply comments of GVNW Inc./Management in response to the Commission's Public Notice in CC Docket No. 96-45 Report to Congress (Reference FCC DA 98-2 released January 5, 1998.)

Also enclosed is one copy of our reply comments to be stamped and returned in the enclosed self addressed stamped envelope.

Any questions regarding this filing may be directed to me at (503) 624-7075.

Sincerely,

Kenneth T. Burchett

Vice President

cc: Sheryl Todd (Paper Copy and Diskette)
Common Carrier Bureau
Universal Service Branch
2100 M Street N.W.
Washington D.C. 20554

Service List

International Transcription Service 1231 20th Street NW Washington, DC 20036

Encl.

Before the Federal Communications Commission Washington, DC 20554

In the Matter of)
)
Federal-State Joint Board on) CC Docket No. 96-45
Universal Service) (Report to Congress)

REPLY COMMENTS of GVNW INC./MANAGEMENT

GVNW Inc./Management (GVNW) respectfully submits its reply comments in the above-referenced proceeding. The Commission was directed by 1998 appropriations legislation (H.R. 2267) to undertake a review of the implementation of the provisions of the Telecommunications Act of 1996 relating to universal service. The report is intended to provide a detailed description of the extent to which the Commission's interpretations in certain areas are consistent with the plain language of the Act. GVNW provides the following reply comments on the five questions for inclusion in the report to be submitted to Congress by April 10, 1998.

Question # 1. The Definitions of "information service," "local exchange carrier," "telecommunications," "telecommunications service," "telecommunications carrier," and "telephone exchange service" contained in Section 3 of the Act, and the impact of the interpretation of those definitions on the provision of universal service to consumers in all areas of the Nation.

GVNW Inc./Management Reply Comments CC Docket No. 96-45 (Report to Congress) February 6, 1998

these small rural companies. Below we have included a priceout which illustrates the per month shift in cost to the state jurisdiction that would occur if the interstate costs associated with the three mechanisms (Switch support, LTS, and High Cost Loop support) were shifted to the state. (A more detailed analysis of the data supporting the numbers below are included in Exhibit E to these Comments.) As can be seen in the table below, the impact on certain small LECs customers could be extreme.

	Costs That Will Shift to State if the Support is			
	•	Removed from the Separations Process		Per Line Per
		•	Total	Month
	NECA		Interstate	Shifted to
	Code	Company Name	Support	State
1	200529	Hardy Telephone Company	\$1,429,529	\$46.81
2	330937	Price County Telephone Co.	\$480,590	\$9.14
3	341003	Egyptian Telephone Cooperative	\$681,491	\$19.74
4	341026	Harrisonville Telephone Company	\$2,023,261	\$10.08
5	341032	Home Telephone Company	\$794,978	\$75.28
6	341045	Leaf River Telephone Company	\$536,690	\$81.02
7	341058	Montrose Mutual Telephone Company	\$175,244	\$9.71
8	341093	Yates City Telephone Company	\$113,935	\$17.05
9	341825	Shawnee Telephone Company	\$524,055	\$10.93
10	351105	Ayrshire Telephone Company	\$109,084	\$25.11
11	351888	Grand River (Ia)	\$373,497	\$5.39
12	381637	West River Telecommunications	\$1,010,677	\$4.71
13	421065	Citizens	\$863,109	\$18.40
14	421888	Grand River(Mo)	\$5,513,537	\$34.16
15	421901	Kingdom Telephone Co	\$4,116,018	\$77.44
16	442066	Dell Telephone Coop. (Tx)	\$1,884,224	\$250.83

Costs Th	at Will Shift to State if the Support is	5	Support Per
Removed	d from the Separations Process		Line Per
TCHOVC	inom the ocparations i rocess	Total	Month
NECA		Interstate	Shifted to
	y Name	Support	State
oodo oompan,	, riamo	Sapport	Otato
17 452226 Midvale	Telephone Exch-Az	\$334,800	\$58.13
18 462187 El Paso (County Telephone Company	\$218,703	\$6.07
19 462188 Farmers	Telephone Company	\$413,001	\$90.10
	operative Telephone Co.	\$208,371	\$85.54
21 472213 Albion Te	elephone Company	\$974,832	\$80.59
22 472215 Cambrid	ge Telephone Company	\$604,024	\$50.95
23 472226 Midvale	Telephone Exch (Id)	\$626,027	\$110.29
24 472232 Rockland	d Telephone Company	\$474,103	\$31.43
25 472233 Rural Te	lephone Co	\$413,013	\$76.83
26 482235 Blackfoot	t Telephone Cooperative	\$1,903,985	\$22.94
27 482242 Interbel		\$1,631,609	\$93.51
28 482244 Lincoln T	elephone Company	\$106,556	\$9.10
29 482247 Nemont	Telephone Coop.	\$3,897,365	\$24.22
30 482251 Range Te	elephone Coop	\$2,005,939	\$30.24
31 482254 Southern	i Montana	\$671,595	\$60.70
32 482257 Triangle	Telephone Cooperative	\$1,285,446	\$11.07
33 483308 Clark For	rk Telecommunications	\$2,755,786	\$31.95
34 483310 Central N	Montana Communications	\$2,224,540	\$24.76
35 492066 Dell Tele	phone Coop. (Nm)	\$880,443	\$217.07
36 492259 Baca Val	ley Telephone	\$640,155	\$87.60
37 492265 Tularosa	Basin Telephone	\$717,693	\$15.03
38 492272 Rooseve	It County Telephone	\$1,092,334	\$43.14
39 502277 Central U	Jtah Telephone Co	\$300,593	\$17.28
40 512251 Range W	/yoming	\$3,835,427	\$22.03
41 512289 Chugwat	er Telephone Company	\$125,986	\$40.38
42 512291 Dubois T	elephone Exchange	\$1,247,241	\$53.47
43 532226 Midvale	Telephone Exch-Or	\$187,659	\$68.59
44 532359 Beaver C	Creek Telephone Company	\$597,265	\$11.80
45 532362 Canby Te	elephone Assn.	\$625,143	\$5.29
46 532363 Clear Cre	eek Mutual Telephone Compan	\$795,334	\$18.44
47 532364 Colton Te	·	\$447,518	\$31.60
48 532369 Eagle Te	lephone System, Inc.	\$370,243	\$76.75
49 532371 Cascade	•	\$705,090	\$6.67
50 532376 Helix Tel	ephone Company	\$292,659	\$87.41

	Costs That Will Shift to State if the Support is		Support Per
	Removed from the Separations Process		Line Per
		Total	Month
NECA		Interstate	Shifted to
Code	Company Name	Support	State
	Trans-Cascades	\$198,931	\$109.06
52 532383	Molalla Telephone Company	\$1,128,642	\$17.02
	Monitor Cooperative Telephone Compa	\$328,559	\$40.44
	Nehalem Telephone And Telegraph	\$256,976	\$7.60
	North-State Telephone Company	\$114,248	
	Oregon Telephone Corporation	\$323,702	\$15.38
	Oregon-Idaho Utilities, Inc.	\$1,677,323	\$201.41
	Pine Telephone System, Inc.	\$838,427	\$95.19
	Pioneer Telephone Cooperative	\$1,051,807	\$6.42
	Scio Mutual Telephone Association	\$448,524	\$21.08
	Siskiyou Telephone	\$2,896,752	\$56.13
	Rural Telephone Company	\$550,982	\$63.16
	Churchill County	\$2,317,332	\$82.60
	Lincoln County Telephone	\$327,436	\$13.01
	Rio Virgin Telephone Co.	\$191,292	\$3.43
	Arctic Slope Telephone Cooperative	\$1,731,006	\$71.84
	Bristol Bay Telephone Cooperative I	\$765,598	\$34.26
	Otz Telephone Cooperative	\$976,087	\$28.26
69 613025	Yukon Telephone Company	\$493,115	\$79.33
	Total	\$70,857,136	\$24.02

GVNW is opposed to the removal of needed support from the jurisdictional separations process. Removing the support assignment from interstate would create a significant and unacceptable shift to the state jurisdiction. As the Commission determines which rule changes may be in the public interest, we recommend that a careful balancing of changes needed for competitive entry be weighed against the need to meet the universal service mandate found in the Act.

CONCLUSION

The Congress has established a workable framework for maintaining universal service for all citizens. The FCC has completed many important universal service tasks in a very short timeframe. We hope, as this important work continues, the Commission will indeed be able to meet Chairman Kennard's stated objective of working closely with small telcos in creating " a competitive telecommunications marketplace that leaves no one behind and keeps all of America connected." We agree with the Chairman that small and rural LECs are "vitally important" to our national telecommunications future as they "are building the infrastructure that will keep rural America connected." If this is to be realized, it will be important for the Congress and the FCC to recognize company specific data impacts that GVNW and others have placed on the record in this and other FCC proceedings. The negative impacts for certain rural customers are not reflected if policy makers examine only the industry average impact.

We continue to recommend a cautious approach to regulatory changes designed to encourage competition in high cost rural areas. Given the difficulties being experienced in

GVNW Inc./Management Reply Comments CC Docket No. 96-45 (Report to Congress) February 6, 1998

introducing local competition in metropolitan areas where the economics should be most favorable to competition, rural competition seems even further away. Inappropriate regulatory decisions designed to establish a competitive market in rural areas could result in harming the telecommunications system that presently is in place in rural America. The impacts on rural citizens and the companies presently providing telecommunications services should be carefully examined prior to implementing major regulatory changes.

Respectfully submitted,

GVNW Inc./Management

Bv

Kenneth T. Burchett

Vice President 7125 SW Hampton Portland, Oregon 97223

(503) 624-7075

February 6, 1998